A large body of joint doctrine (and its supporting tactics, techniques, and procedures) has been and is being developed by the US Armed Forces through the combined efforts of the Joint Staff, Services, and combatant commands. The following chart displays an overview of the development process for these publications.

All joint doctrine and tactics, techniques, and procedures are organized into a comprehensive hierarchy. Joint Pub 1-01 is located in the reference series of joint publications.

Joint Pub 1-01, "Joint Publication System," provides a detailed list of all joint publications. Joint pubs are also available on CD-ROM through the Joint Electronic Library (JEL). For information, contact: Joint Doctrine Division, J-7, 7000 Joint Staff Pentagon, Washington, D.C. 20318-7000.
MEMORANDUM FOR: Distribution List

Subject: Change 1, Joint Pub 1-01, "Joint Publications System, Joint Doctrine and Joint Tactics, Techniques, and Procedures Development Program"

1. Enclosed is Change 1 to Joint Pub 1-01. This change to this publication includes the following:
   a. Updates the joint publication listing (Appendix H).
   b. Updates all format changes.
   c. Updates and clarifies the development and revision cycles.
   d. Updates the glossary notations for joint terminology definitions.
   e. No longer identifies configuration-managed pubs.

2. This publication has been reprinted in its entirety due to the numerous pages affected. This change replaces the existing Joint Pub 1-01, 30 July 1992.

3. Recommendations for changes to this publication should be submitted to the Director for Operational Plans and Interoperability (J-7), 7000 Joint Staff Pentagon, Washington, D.C. 20318-7000.

4. When a Joint Staff directorate submits a proposal to the Chairman of the Joint Chiefs of Staff that would change source document information reflected in this publication, that directorate will include a proposed change to this publication as an enclosure to its proposal.

5. The Military Services and other organizations are requested to notify the Director, J-7, Joint Staff, when changes to source documents reflected in this publication are initiated.
6. Additional copies of this publication can be obtained through Service publication centers.

7. Local reproduction is authorized and access to unclassified publications is unrestricted. However, access to and reproduction authorization for classified joint publications must be in accordance with DOD Regulation 5200.1-R.

8. Only approved pubs and test pubs are releasable outside the combatant commands, Services, and Joint Staff. Release of any joint publication to foreign governments or foreign nationals must be requested through the local embassy (Defense Attache Office) to DIA Foreign Liaison Branch, C-AS1, Room 1A674, Pentagon, Washington, D.C. 20301-6111.

9. The lead agent and Joint Staff doctrine sponsor for this publication is the Director, J-7.

10. This change should be distributed in accordance with the distribution list.

For the Chairman of the Joint Chiefs of Staff:

T. R. PATRICK
Colonel, USA
Secretary, Joint Staff

Enclosure
Distribution:

By Secretary, Joint Staff:

<table>
<thead>
<tr>
<th>Joint Staff</th>
<th>OSD</th>
<th>NSA</th>
<th>CIA</th>
<th>JWC</th>
<th>USELMNORAD</th>
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<td>DIA</td>
<td>DLA</td>
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<td>JEWC</td>
<td>AFSC</td>
<td>JDC</td>
<td>DISA-JIEO</td>
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<td>JWFC</td>
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</table>

Additional copies may be obtained from the Secretary, Joint Staff (Documents Division).

Five copies each to: Offices of CSA, CNO, CSAF, CMC, USCG

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Additional copies should be obtained from the Military Service assigned administrative support responsibility by DOD Directive 5100.3, 1 November 1988, "Support of the Headquarters of Unified, Specified, and Subordinate Joint Commands."

By Military Services:

Army: US Army AG Publication Center
2800 Eastern Boulevard
Baltimore, MD 21220-2898

Air Force: Air Force Publications Distribution Center
2800 Eastern Boulevard
Baltimore, MD 21220-2896

Navy: CO, Navy Aviation Supply Office
Distribution Division (Code 03443)
5801 Tabor Ave
Philadelphia, PA 19120-5000

Marine Corps: Marine Corps Logistics Base
Albany, GA 31704-5000

Coast Guard: Coast Guard Headquarters, COMDT (G-REP)
2100 2nd Street, SW
Washington, D.C. 20593-0001
### RECORD OF CHANGES

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<thead>
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In accordance with the procedures contained in Joint Pub 1-01, change recommendations to this publication will be forwarded to:

**Urgent:** TO: JOINT STAFF WASHINGTON DC/J7-JDD/

**Routine:** Operational Plans and Interoperability
Directorate, J-7, JDD
7000 Joint Staff Pentagon
Washington, D.C. 20318-7000
LIST OF EFFECTIVE PAGES

The following is a list of effective pages. Use this list to verify the currency and completeness of your document. An "O" indicates a page in the original document.

<table>
<thead>
<tr>
<th>PAGE</th>
<th>CHANGE</th>
</tr>
</thead>
<tbody>
<tr>
<td>i thru vi</td>
<td>1</td>
</tr>
<tr>
<td>I-1 thru I-6</td>
<td>1</td>
</tr>
<tr>
<td>II-1 thru II-4</td>
<td>1</td>
</tr>
<tr>
<td>III-1 thru III-16</td>
<td>1</td>
</tr>
<tr>
<td>IV-1 thru IV-4</td>
<td>1</td>
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<tr>
<td>A-1 thru A-2</td>
<td>1</td>
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<tr>
<td>B-1 thru B-2</td>
<td>1</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>PAGE</th>
<th>CHANGE</th>
</tr>
</thead>
<tbody>
<tr>
<td>C-1 thru C-2</td>
<td>1</td>
</tr>
<tr>
<td>D-1 thru D-2</td>
<td>1</td>
</tr>
<tr>
<td>E-1 thru E-2</td>
<td>1</td>
</tr>
<tr>
<td>F-1 thru F-26</td>
<td>1</td>
</tr>
<tr>
<td>G-1 thru G-2</td>
<td>1</td>
</tr>
<tr>
<td>H-1 thru H-24</td>
<td>1</td>
</tr>
<tr>
<td>J-1 thru J-4</td>
<td>1</td>
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<tr>
<td>GL-1 thru GL-6</td>
<td>1</td>
</tr>
</tbody>
</table>

Deleted pages:

V-1 thru V-2
J-5 thru J-10

C-3 thru C-4
JOINT PUBLICATION SYSTEM, JOINT DOCTRINE AND JOINT TACTICS, TECHNIQUES, AND PROCEDURES DEVELOPMENT PROGRAM

PREFACE

1. Purpose. This publication sets forth the procedures and policy for initiating, validating, developing, coordinating, evaluating, approving, and maintaining joint publications. Joint publications are approved by the Chairman of the Joint Chiefs of Staff, in coordination with the Services and combatant commanders. This publication also establishes the specific procedures for formatting, preparation, printing, and distribution of all joint publications.

2. Application. Procedures and policy established in this publication apply to the commanders of combatant commands, subunified commands, joint task forces, and their subordinate components of these commands.

3. Scope. The procedures and policies delineated herein cover all joint doctrine and joint tactics, techniques, and procedures.

4. Basis

   a. Title 10, United States Code, makes the Chairman of the Joint Chiefs of Staff responsible for "developing doctrine for the joint employment of Armed Forces."

   b. DOD Directive 5100.1, "Functions of the Department of Defense and Its Major Components," 25 September 1987, reiterated the responsibility of the Chairman of the Joint Chiefs of Staff for joint doctrine and further charged him with promulgating joint publications to provide military guidance for joint activities of the Armed Forces.

   c. Joint Pub 0-2, December 1986, "Unified Action Armed Forces (UNAAF)," tasks the Chairman of the Joint Chiefs of Staff with overall responsibility for joint doctrine and JTTP, coordinating joint doctrine with the Services and combatant commands, approving all joint doctrine, and publishing joint doctrine and JTTP as a distinct family of publications separate from administrative publications.
d. Joint Pub 1-02, 1 December 1989, "Department of Defense Dictionary of Military and Associated Terms," is prepared under the direction of the Joint Chiefs of Staff. The Secretary of Defense, by Department of Defense (DOD) Directive 5025.1-2, 23 August 1989, "Standardization of Military and Associated Terminology," has directed the use of Joint Pub 1-02 throughout the DOD to ensure uniformity in the application and use of terms and definitions. It is mandatory for use by the Office of the Secretary of Defense, the Military Departments, the Joint Staff, the combatant commands, and the Defense agencies.
# TABLE OF CONTENTS

<table>
<thead>
<tr>
<th>CHAPTER</th>
<th>PAGE</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>I GENERAL</strong></td>
<td>I-1</td>
</tr>
<tr>
<td>Joint Doctrine and Joint Tactics, Techniques, and Procedures (JTTTP) Overview</td>
<td>I-1</td>
</tr>
<tr>
<td>Exceptions</td>
<td>I-3</td>
</tr>
<tr>
<td>Joint Publications Development Overview</td>
<td>I-4</td>
</tr>
<tr>
<td>Terminology</td>
<td>I-5</td>
</tr>
<tr>
<td><strong>II RESPONSIBILITIES</strong></td>
<td>II-1</td>
</tr>
<tr>
<td>Chairman of the Joint Chiefs of Staff</td>
<td>II-1</td>
</tr>
<tr>
<td>Services, Combatant Commands, and Joint Staff Directorates</td>
<td>II-1</td>
</tr>
<tr>
<td>Director for Operational Plans and Interoperability</td>
<td>II-1</td>
</tr>
<tr>
<td>Lead Agents</td>
<td>II-2</td>
</tr>
<tr>
<td>Primary Review Authority</td>
<td>II-3</td>
</tr>
<tr>
<td>Coordinating Review Authority</td>
<td>II-3</td>
</tr>
<tr>
<td>Technical Review Authority</td>
<td>II-3</td>
</tr>
<tr>
<td>Joint Staff Doctrine Sponsor</td>
<td>II-3</td>
</tr>
<tr>
<td>Evaluation Agent</td>
<td>II-3</td>
</tr>
<tr>
<td><strong>III PROCEDURES</strong></td>
<td>III-1</td>
</tr>
<tr>
<td>Project Proposal and Validation</td>
<td>III-1</td>
</tr>
<tr>
<td>Scope Development</td>
<td>III-2</td>
</tr>
<tr>
<td>Project Development</td>
<td>III-2</td>
</tr>
<tr>
<td>Final Approval</td>
<td>III-6</td>
</tr>
<tr>
<td>Optional Test Pub and Evaluation Stage</td>
<td>III-6</td>
</tr>
<tr>
<td>Publication Maintenance System</td>
<td>III-11</td>
</tr>
<tr>
<td>Printing and Distribution of Final and Test Joint Publications</td>
<td>III-14</td>
</tr>
<tr>
<td><strong>IV PUBLICATION ORGANIZATIONAL FRAMEWORK</strong></td>
<td>IV-1</td>
</tr>
<tr>
<td>Joint Publication Hierarchy</td>
<td>IV-1</td>
</tr>
<tr>
<td>Joint Publication Series Description</td>
<td>IV-1</td>
</tr>
<tr>
<td>Joint Publication Identification</td>
<td>IV-2</td>
</tr>
<tr>
<td>Release of Joint Publications</td>
<td>IV-4</td>
</tr>
</tbody>
</table>
APPENDIX

A  Sample Project Proposal Format............................... A-1
B  Sample Validation Checklist.................................. B-1
C  Sample Program Directive Format............................. C-1
D  Sample Evaluation Directive.................................. D-1
E  Sample Solicitation of Report on Approved Final Pubs from the Services and Combatant Commands............ E-1
F  Joint Publication Organization and Format.................... F-1
G  Sample Urgent Change Recommendation........................ G-1
H  Numerical List of Joint Publications.......................... H-1
J  Users Evaluation Report........................................ J-1

Glossary

Part I--Abbreviations and Acronyms.............................. GL-1
Part II--Terms and Definitions.................................. GL-3

FIGURE

III-1  Joint Pub Development/Revision Process................. III-7
III-2  Joint Pub Development Process with Optional Test Pub Stage........................................III-8
IV-1  Joint Publication System................................... IV-4

vi
CHAPTER I

GENERAL

1. Joint Doctrine and Joint Tactics, Techniques, and Procedures (JTTP) Overview

a. The purpose of joint doctrine and JTTP is to enhance the combat effectiveness of US forces. Joint doctrine and JTTP will not contain policy. Policy will be established in other CJCS documents and can only be referenced in joint publications.

b. Only publications approved by the Chairman of the Joint Chiefs of Staff will be referred to as "joint publications." Publications involving two or more Services that have not been reviewed and approved by the Chairman of the Joint Chiefs of Staff will be referred to as "multi-Service" and will identify the participating Services (e.g., Army and Air Force doctrine or Army, Navy, and Air Force procedures).

c. Joint doctrine (or JTTP) applies to the commanders of combatant commands, subunified commands, joint task forces, and subordinate components of these commands. These principles and guidance also may apply when significant forces of one Service are attached to forces of another Service or when significant forces of one Service support forces of another Service.

d. Joint doctrine is used to:

(1) Guide the joint employment of joint forces.

(2) Provide the national position for multinational doctrine consistent with existing security procedures.

(3) Provide a basis for joint training.

(4) Provide instructional material for the military education system.

(5) Inform US Government agencies concerning the employment of US joint forces.

e. Joint doctrine is written for those who:

(1) Provide strategic direction to joint forces (Chairman of the Joint Chiefs of Staff, commanders of combatant commands).
(2) Employ joint forces (combatant commanders, commanders of subunified commands, or commanders of joint task forces (JTFs)).

(3) Support or are supported by joint forces (combatant commands, subunified commands, JTFs, component commands, Services, and supporting agencies).

f. Joint doctrine can be developed by the:

(1) Chiefs of the Services.

(2) Combatant commanders.

(3) Directors, Joint Staff directorates.

g. Joint doctrine will be written to reflect extant capabilities.

h. Joint tactics, techniques, and procedures are written for those who implement joint doctrine such as:

(1) Commanders of joint forces.

(2) Commanders of subordinate commands.

(3) Commanders at echelons where joint forces interact.

i. In developing joint doctrine and JTTP, extant Service and multinational doctrine and tactics, techniques, and procedures will be considered. Once approved, joint doctrine provides the national position for combined doctrine development consistent with existing security procedures. Service doctrine must be consistent with approved joint doctrine.

j. In applying joint doctrine (or JTTP), care must be taken to distinguish between distinct but related responsibilities in the two channels of authority to forces assigned to combatant commands. The Military Departments and Services recruit, organize, train, equip, and provide forces for assignment to combatant commands and administer and support these forces. This authority is, by law, subject to the provisions of title 10, United States Code, Chapter 6, which is the section that details the authority of combatant commanders. Commanders of the unified and specified commands exercise combatant command
(command authority) over their assigned forces. Service component commanders are subject to the orders of combatant commanders and, subject to the combatant commander's direction, are also responsible to the Military Departments and Services in the exercise of their administrative and support responsibilities.

k. Joint doctrine is authoritative but not directive. Commanders will exercise judgment in applying the procedures herein to accomplish their missions. This doctrine (or JTTP) should be followed except when, in the judgment of the commander, exceptional circumstances dictate otherwise. If conflicts arise between the contents of this publication and the contents of Service publications, this publication will take precedence for the activities of joint forces unless the Chairman of the Joint Chiefs of Staff, normally in coordination with the other members of the Joint Chiefs of Staff, has provided more current and specific guidance. Commanders of forces operating as part of a multinational (alliance or coalition) military command should follow multinational doctrine and procedures ratified by the US. For doctrine and procedures not ratified by the US, commanders should evaluate and follow the multinational command's doctrine and procedures, where applicable.

2. Exceptions

a. With the exceptions of Joint Pub 1, Joint Pub 0-2, and this publication, joint doctrine and JTTP will not contain policy. All other joint doctrine pubs containing policy have been converted to CJCS Instructions. Commanders will exercise their best judgment in applying joint doctrine to accomplish their missions in the most effective manner. If a commander determines that a joint doctrine and JTTP deficiency or inconsistency exists, the commander will advise the Joint Staff of the deficiency or inconsistency.
3. Joint Publication Development Overview

a. This publication sets forth the principles and policy for initiating, validating, developing, coordinating, evaluating, approving, and maintaining joint doctrine and joint tactics, techniques, and procedures (JTPP). These publications are approved by the Chairman of the Joint Chiefs of Staff, in coordination with the other members of the Joint Chiefs of Staff and combatant commanders. This publication provides the policy and procedures to allow the Chairman of the Joint Chiefs of Staff to discharge his responsibilities for joint doctrine mandated by law and in DOD directives. This publication also establishes the specific guidance on the formatting, preparation, printing, and distribution of all joint publications.

b. This publication provides:

(1) Specific policy and procedures on joint doctrine and JTPP development through the following stages:

(a) Project proposal.
(b) Validation of project proposal.
(c) Project development.
(d) First and second drafts.
(e) Test publication and evaluation (optional stage).
(f) Final approval.
(g) Maintenance (post-publication assessment, change, revision, and cancellation) of approved publications.

(2) The staffing and coordination requirements and procedures necessary to administer the joint doctrine and JTPP program.

(3) The procedures and format requirements used in all the joint doctrine and JTPPs.
(4) An updated index of all existing and proposed joint doctrine and JTTP publications, identifying the lead agent for each. This index is provided specifically for the combatant commands and Service Publication Centers to track the latest joint doctrine publications.

4. **Terminology.** Terms and definitions used in the development of joint doctrine and JTTP will be in accordance with Joint Pub 1-02, "Department of Defense Dictionary of Military and Associated Terms." When conditions dictate using terms and definitions that are not included in, or depart from, Joint Pub 1-02, all such terms will be included in the publication's glossary. Upon approval of the publication (or upon approval of a change or revision), these new or modified terms will also be approved and included in the next edition of Joint Pub 1-02. Proposed new or modified definitions for inclusion in Joint Pub 1-02 will be clearly identified as such in the glossary with the appropriate notations from Appendix F, Table F-1 on page F-4 (also see glossary example starting on page F-23). Other new terms and definitions not proposed in doctrine publications may be forwarded through the chain of command to Service or Joint Staff terminology offices for processing in accordance with CJCS MOP 59, "Standardization of Military and Associated Terms."
CHAPTER II
RESPONSIBILITIES

1. Chairman of the Joint Chiefs of Staff. The Chairman of the Joint Chiefs of Staff has overall responsibility for developing joint doctrine and JTCP for the joint employment of the Armed Forces, and in coordination with the other members of the Joint Chiefs of Staff and combatant commanders, will approve all joint doctrine and JTCP publications and any modifications to joint doctrine and JTCP development procedures.

2. Services, Combatant Commands, and Joint Staff Directorates. The Services, combatant commands, and Joint Staff directorates will develop specific joint doctrine and JTCP projects as assigned by the Chairman of the Joint Chiefs of Staff; assist other organizations in developing joint doctrine and JTCP projects; participate in conferences called to address joint doctrine and JTCP issues; and coordinate with each other on the development and maintenance of all joint doctrine and JTCP. The Services and combatant commands will support the evaluation of joint doctrine and JTCP projects in joint exercises. Additionally, the Services, combatant commands, and Joint Staff directorates may propose doctrinal projects to be considered for development in accordance with this publication. Proposals should be submitted to the Chairman of the Joint Chiefs of Staff (Attn: Director, Operational Plans and Interoperability (J-7)). Each Service and combatant command will appoint a single point of contact for all joint doctrine matters.

3. Director for Operational Plans and Interoperability. The Director, J-7, is responsible to the Chairman of the Joint Chiefs of Staff for managing the joint doctrine and JTCP program. The Director, J-7, will:

   a. Establish a system for orderly processing of joint doctrine and JTCP project proposals.

   b. Ensure the validation of each project proposal in accordance with the procedures outlined herein.

   c. Recommend a primary Joint Staff directorate (based upon subject matter and available expertise) to serve as Joint Staff doctrine sponsor (DS) (see paragraph 8 below).

   d. Recommend, in accordance with procedures contained herein, the initiation of projects, including the designation of a lead agent (LA) (see paragraph 4 below).

II-1
e. Develop and coordinate approval of program development directives for each new joint doctrine and JTTP project in accordance with the guidance herein to include the designation of lead agents and Joint Staff doctrine sponsors.

f. Monitor the progress of each joint doctrine and JTTP project and provide assistance to the LA and DS as required to ensure complete coordination.

g. Ensure the orderly processing and complete coordination of all joint doctrine and JTTP projects, to include adjustment of project milestones for new projects and establishment and adjustment of milestones for publication revisions and changes.

h. As part of the development and staffing efforts and in accordance with procedures outlined herein, receive the revised second draft from the LA (if other than the J-7) and process for publication approval or for test publication approval and evaluation (if applicable).

i. Coordinate and approve the evaluation directive for the test publication (if applicable) in accordance with procedures contained herein.

j. If assigned as the Joint Staff DS for a project, process the proposed publication for final approval, resolving any outstanding issues.

k. Sponsor a Joint Doctrine Working Party (JDWP) to bring together representatives periodically from the Services and combatant commands to address joint doctrine proposals and issues.

l. Manage the Joint Electronic Library (JEL).

m. Periodically review the joint doctrine hierarchy for possible consolidation and deletions.

4. **Lead Agents.** Individual Services, combatant commands, or Joint Staff directorates may be assigned as LAs for developing and maintaining joint doctrine or JTTP publications. Specific procedures for developing and maintaining publications are contained herein. In general, the LA is responsible for developing, coordinating, reviewing, and maintaining an assigned doctrine or JTTP publication. During pub revision, the LA responsibility may be redesignated in the program directive for the revision. Upon assuming responsibility for developing a doctrine or JTTP, the LA will assign a primary review authority (PRA).
5. **Primary Review Authority.** The PRA and the LA may, in some cases, be one and the same. The PRA performs the actions and coordination necessary to develop and maintain the assigned publication under cognizance of the LA in accordance with this document.

6. **Coordinating Review Authority.** For each publication, each Service and combatant command will assign a coordinating review authority (CRA), who will coordinate with and assist the PRA in development, evaluation, and maintenance. To ensure consistency, the CRA should be the Service or combatant command single point of contact for joint doctrine matters. CRA comments provided to designated PRAs will be coordinated with and represent the position of the appointing Service or combatant command. Service and combatant command CRAs determine publication distribution requirements for their respective Service or command headquarters.

7. **Technical Review Authority.** A technical review authority (TRA) is an organization tasked to provide specialized technical or administrative expertise to the PRA or CRA. TRA support from outside the LA chain of command will be approved by the Director, J-7. More than one TRA may be assigned as appropriate. TRAs will normally be designated in the program directive but may be assigned based on the request of any CRA by the J-7 at any time during the development process.

8. **Joint Staff Doctrine Sponsor.** Each joint doctrine or JTCP project will be assigned a Joint Staff DS. The DS will assist the LA or PRA as requested and perform CRA functions for the Joint Staff, coordinate the draft document within the Joint Staff in accordance with current Joint Staff administrative procedures, and provide Joint Staff comments and recommendations to the PRA. The DS coordinates all Joint Staff actions necessary to complete and maintain assigned joint doctrine or JTCP. The DS is responsible for determining Joint Staff distribution requirements for assigned publications. The DS will make all administrative preparations for the publication of approved publications (and test publications, if applicable) in coordination with the Director, J-7.

9. **Evaluation Agent.** An agency responsible for the planning, coordination, and conduct of the evaluation. The evaluation agent identifies evaluation criteria and the media to be used, develops a proposed evaluation directive, coordinates exercise related evaluation requirements with the sponsoring commands, and provides required evaluation reports to the Director, J-7.
CHAPTER III
PROCEDURES

1. Project Proposal and Validation

a. By Message

(1) Proposal. The Chiefs of the Services; combatant commanders; and Directors, Joint Staff directorates, may propose joint doctrine and JTTP projects to be considered for development. Commands subordinate to the above may submit joint doctrine or JTTP proposals through their chains of command. Recommended projects will be submitted to the Chairman of the Joint Chiefs of Staff by message using the format shown in Appendix A. Information addressees may be added at the discretion of the originator.

(2) Validation. The Director, J-7, will task the Joint Doctrine Center (JDC) to develop a "front-end" analysis and promulgate the original proposal and analysis for review with the combatant commands, Services, and Joint Staff directorates; however, all addressees will be invited to comment. Comments will be provided to the Director, J-7, in the format shown in Appendix B. The Director, J-7, is responsible for completing the validation by ensuring that all relevant sources have been explored, including international agreements; lessons learned files; extant and emerging joint, combined, and Service doctrine and procedures; and other sources as appropriate. The Director, J-7, will notify the submitting commander of the disposition of all project proposals.

b. By Joint Doctrine Working Party Proposal and Validation. The JDWP, which meets semiannually, provides an efficient alternative for introducing proposals. The JDWP serves as an important forum to bring together the combatant commands, Services, and the Joint Staff, as full partners in the systematic development of joint doctrine and JTTP. A project proposal submitted to the JDWP follows the format in Appendix A but is submitted only to the Director, J-7, to be included in the JDWP read-ahead package. The read-ahead package is normally issued to all participants 2 months before the working party meets. Validation takes place through the JDWP process eliminating the need to comment by message. All project proposals, whether they are issued by message or
through the JDWP read-ahead package, are discussed at the working party meeting. The JDWP makes a final recommendation to the Director, J-7, for project initiations (this recommendation is written up as the minutes of the JDWP and coordinated via CJCS Instructions for complete agreement). The Director, J-7, will notify the submitting commander of the disposition of all project proposals.

2. **Scope Development.** After the proposal is validated, the project scope will be refined, approved, and issued in the program directive (see sample in Appendix C). The program directive is a coordinated effort by the Director, J-7; the proposed LA; and, if required, the Joint Staff DS. Project scope refinement involves extensive informal coordination among the Services; combatant commands; and Director, J-7, on each project's nomination, program directive development, and priority of development. If the need for additions or modifications to the project scope are discovered during development, these changes will first be coordinated with J-7. Significant modifications of the program directive will be coordinated by the J-7 with the appropriate agencies (Services and CINCs), and then issued in correspondence or message traffic modifying the basic program directive prior to the next review of the publication. Minor changes will be stated, with J-7 approval, in the transmittal memorandum of the next draft.

3. **Project Development.** Project development commences when the program directive is approved and released by the Director, J-7. The program directive may authorize development to begin immediately, or actual project initiation may be delayed to allow for orderly processing of projects. The LA established in the program directive will assign a PRA to actually develop the project and request that each Service and combatant command assign a CRA for the project. Under the cognizance of the LA, the PRA will develop a first draft based on guidance provided in the program directive.

a. The following responsibilities are assigned in developing the first and second drafts:

   (1) The PRA will consider existing joint, combined, and Service doctrine and ensure that the draft reflects Service and combatant command perspectives. The PRA is encouraged to conduct coordination meetings to establish early dialog with combatant
command and Service CRAs. These discussions should highlight perspectives and/or doctrinal differences that should be considered in the development of the first draft.

(2) The PRA will ensure that sentences, paragraphs, and passages lifted from previously approved publications are quoted verbatim. Necessary changes to previously approved language resulting from the development of new joint doctrine will be highlighted for addressal in the staffing process.

(3) The PRA will employ, to the greatest extent possible, the previously approved terminology contained in Joint Pub 1-02. Terms and definitions that are not included in, or depart from, Joint Pub 1-02 will be included in the first draft, second draft, and test publication (when applicable) glossaries. New or modified definitions in drafts or test publications will be clearly identified in the glossary (see Appendix F, page F-4).

(4) All draft editions of pubs (including test pubs, if applicable, revisions, and changes) will adhere to format rules in Appendix F. In addition, they will use vertical lines in the outside margins of the pub (including the glossary) to indicate the location of text that has changed since the previous draft edition. These vertical lines will not be retained in approved versions. Draft pubs (and proposed test pubs if developed) will be double spaced with line-numbered pages. All pubs will contain a brief overview of the joint doctrine process and hierarchy (see sample page F-8, available from the J-7) indicating the position of the publication in the hierarchy. This overview will be located inside the front cover.

(5) The PRA will submit the first draft to the CRAs for comment and to other joint doctrine points of contact (if different from the CRAs) for information. A minimum of five copies will be sent to each Service, the Joint Staff, and combatant command (copies of pubs to OCONUS headquarters such as USCINCEUR, USCINCPAC, and USCINCSO should be sent first-class mail). A copy of each draft will be provided to the JDC on paper and as computer files. The computer files will be in ASCII or WordPerfect on a 3.5" or 5.25" floppy disk with page numbers, headers, and footers having the correct placement and
data location matching the table of contents. Publication figures will also be provided on an MS-DOS compatible disk in a common graphics program file (such as Harvard Graphics or Powerpoint) or in an uncompressed Intel Data TIFF format, appropriately annotated to convey figure location in the publication. These formatted data will be used to add the publication to the JEL. The JDC will provide additional guidance as required.

(6) CRA and Joint Staff DS comments will be provided in these distinct categories:

(a) **Critical Comments.** Critical comments will cause nonconcurrence in the draft if the concern is not satisfactorily resolved.

(b) **Major Comments.** Major comments are significant concerns that may result in nonconcurrence in the entire document. This category may be used with a general statement of concern with a subject area, thrust of the document, etc., followed by detailed comments on specific entries in documents that, taken together, constitute the concern.

(c) **Substantive Comments.** Substantive comments are provided because sections in the document appear to be or are potentially incorrect, incomplete, misleading, or confusing.

(d) **Administrative Comments.** Administrative comments correct inconsistencies between different sections, typographical errors, or grammatical errors.

(7) The PRA will incorporate changes into the draft and circulate a second draft to the Services, combatant commands, and Joint Staff DS for comment. A copy should be provided on disk to the JDC as described in subparagraph 3a(5).

(8) The PRA will incorporate appropriate comments from the second draft coordination and identify any unresolved issues. These will be incorporated into a proposed pub for submission to the LA.
b. The LA will:

(1) Make every attempt to resolve any remaining outstanding issues.

(2) If a test pub and evaluation stage is required, assist the evaluation agent in developing evaluation criteria for the evaluation directive (ED) (see paragraph 5 below).

c. Following LA review, the second draft will be revised into a proposed pub and forwarded to the Chairman of the Joint Chiefs of Staff (Attn: Director, J-7). When forwarding the proposed pub to the Director, J-7, the LA must:

(1) Identify unresolved issues.

(2) Identify and justify the differences between the draft publication and existing joint, Service, and combined doctrine.

(3) Provide an electronic copy of the document in ASCII or WordPerfect to the Joint Staff DS.

(4) Make recommendations concerning the consolidation or cancellation of existing joint doctrine. As a result of this consolidation, the LA will also recommend what redundant information in other joint publications should be deleted in their next revision. The J-7 will communicate these recommendations to the concerned LAs and Joint Staff doctrine sponsors for appropriate action.

d. The LA should take appropriate measures for foreign release and sanitization of classified publications. Both the PRA and LA will ensure that any classified paragraphs are properly marked. The LA is responsible for determining if classified information contained in the joint pub has been authorized for disclosure or release to foreign governments. Assistance in this determination can be obtained from the Joint Staff. For intelligence information, contact DIA COS-6B, DSN 225-2455, and for all other classified areas, contact J-5 Security Assistance and Technology Transfer Division, DSN 224-5787. If all the information in a publication is approved for release, those countries should be listed on the lower left-hand corner of the cover. Otherwise those separate paragraphs that have been approved for release should be appropriately marked.
4. **Final Approval.** Approval of joint doctrine and JTCP projects will be accomplished under the provisions of the CJCS Instruction 5711.01, "Policy on Action Processing," by the Joint Staff DS. This will include coordination with the combatant commands before or coinciding with the preliminary approval process staffing. The steps and timelines for the development of a new joint publication are illustrated in Figure III-1.

5. **Optional Test Pub and Evaluation Stage.** During development, any member of the joint doctrine community (e.g., the Joint Staff, Services, and combatant commands) may submit a request and justification for having a publication undergo formal evaluation. Normally, requiring a pub to undergo evaluation as a test pub would be appropriate only when significant differences of opinion exist that can be evaluated by survey, structured interview, or observation during exercises operations. The decision to include a test pub and evaluation stage would be coordinated as part of the CJCS Instruction staffing process for the proposed pub.

a. **Test Publications.** The decision to proceed with a test pub will normally take place after preliminary approval process staffing and will result in a proposed test pub for final staffing. Upon completion of the CJCS Instruction coordination with the combatant commands, Services, and Joint Staff by the Joint Staff DS and after approval by the Director, J-7, draft joint doctrine or JTCP will be published as test publications for evaluation. Differences of opinion will be included as an appendix to the test publication. Test publication distribution will be the same as the distribution of approved pubs (see paragraph 7, page III-14). The Joint Doctrine Division (JDD), J-7, will provide a copy of the approved test pub to the JDC, J-7, as described in subparagraph 3a(5). Test publications will be distinctly marked (e.g., "Joint Test Pub X-XX" on the cover and page headers) to ensure that users are aware of the provisional nature of the publication. The steps involved in staffing a joint publication with the optional test and evaluation stage are illustrated in Figure III-2.
JOINT PUBLICATION DEVELOPMENT / REVISION CYCLE

NOTE: Timelines not to scale

The Assessment Report recommendation will address the following:
1. The need for an immediate change
2. The need for anEither: first or second revision. In this case the information obtained during the assessment phase may be
   sufficient and the 'pre-revision' analysis steps may be omitted.

The Assessment Report recommendation will address the following:
1. The need for an immediate change
2. The need for an Either: first or second revision. In this case the information obtained during the assessment phase may be
   sufficient and the 'pre-revision' analysis steps may be omitted.
OPTIONAL EVALUATION PROCESS

FIGURE III-2.
Optional Evaluation Process

NOTE: Timelines not to scale
b. Evaluation

(1) The Director, J-7, will oversee joint doctrine and JTTP evaluations to ensure the adequacy, completeness, and consistency of evaluations.

(2) An evaluation agent will be identified during the test pub decision process using the following criteria:

(a) The evaluation agent will normally be the JDC.

(b) A publication should not normally be evaluated by the LA.

(c) An evaluation agent should be sufficiently staffed and funded to conduct liaison visits and field evaluation.

(d) An evaluation agent should be committed to conducting the evaluation from start to finish.

(3) Evaluation directives will be developed and staffed with the combatant commands, Services, and the Joint Staff (see Appendix D). The staffing process is as follows:

(a) The evaluation agent develops a proposal evaluation directive and conducts coordination in accordance with CJCS Instructions. The evaluation agent will conduct preliminary approval process coordination by staffing the first draft of the evaluation directive with the Services, combatant commands, and Joint Staff assisted by JDD, J-7. The JEL will be used to the maximum extent possible for all staffing.

(b) After all comments are received from the preliminary coordination, the evaluation agent will make the necessary changes and staff a final draft of the evaluation directive for planner level approval process coordination to the Services, any combatant commands with a vested interest (such as those sponsoring exercises for evaluation), and the Joint Staff, again assisted by JDD, J-7.
(c) Comment categories (critical, major, substantive, and administrative) used for comments on draft publications should also be used in addressing first and second draft evaluation directive concerns. A "critical category" comment will require resolution by the evaluation agent. If the concern cannot be resolved by the evaluation agent, the action will be passed to the Director, J-7, for completion of the approval process.

(d) Upon receiving comments on the second draft, the evaluation agent will complete the approval process by preparing a proposed evaluation directive and forwarding it to the Director, J-7, for release. This evaluation directive will formally notify appropriate combatant commands of the evaluation agent's intent to use exercises, structured interviews, or surveys in their theater to evaluate the specified joint test publication. All combatant commands and Services will be addressees and will be notified of all further updates concerning the evaluation plan.

(4) The evaluation agent will select the optimum means available for evaluation. Evaluation options include use of full 18-month multiple CPX/FTX evaluations, surveys, structured interviews, or a combination of the above. Recommendations as to the most appropriate means to be used for evaluating test publications will be based on issues remaining after the second draft publication staffing. The draft evaluation directive forwarded for staffing will include a recommended evaluation method.

(5) Differences of opinion included in the test publication must be made part of the evaluation criteria. Resolution of these critical differences is essential during the test period. However, differences of opinion should be restated in terms conducive to the evaluation process and not simply quoted verbatim from the test pub.

(6) Interim evaluation reports (e.g., results of evaluations conducted during specific exercises and structured interviews) will be released by the evaluation agent to the joint doctrine points of contact for information.

III-10
(7) The evaluation agent will develop a final evaluation report using observations from interim evaluation reports. The final evaluation report will include recommended refinements to the publication. After review, the Director, J-7, will sign the report and send it to the LA with information copies to the combatant commands and Services.

(8) If evaluation results indicate a requirement for changes to the publication, the LA will rewrite the publication as required and return the modified publication to J-7. J-7 will send copies to the combatant commands and Services for final approval.

(9) Once the evaluation has been completed and the proposed pub has been promulgated, test pubs are automatically superseded.

6. **Publication Maintenance System**

   a. **Continuous Assessment of Approved Pubs.** In order to provide a basis for subsequent periodic revision, the utility and quality of all approved pubs will be actively and continuously assessed.

   (1) Approved publications will contain a Users Evaluation Report (See sample at F-21) located as the last appendix of each joint publication. This report will allow the field to submit comments directly to the JDC, and may be submitted at any time by message or by use of the form attached to the publication.

   (2) In addition, during the 18- to 24-month period after publication of an approved publication, the Director, J-7, will solicit a written report from the combatant commands and Services using the format in Appendix E. This assessment will specifically address any urgent change requirements and need for earlier-than-scheduled revisions.

   b. **Changes**

   (1) **Administrative Changes.** Administrative changes to joint publications will be processed with the Services and Joint Staff in accordance with CJCS Instructions and with the combatant commands by means of a memorandum. Approval will be at the lowest appropriate level. If, during processing, the change is deemed to be substantive rather than
administrative, the change will either be held for inclusion in the next revision of the publication or be processed for formal approval.

(2) **Substantive Changes.** Substantive changes to joint publications that are not so extensive as to require a complete revision will be circulated to the combatant commands, Services, and the Joint Staff for comment and processed for approval in accordance with CJCS Instructions.

(3) **Submission of Changes.** Recommended changes to either test publications or approved publications may be submitted to the LA by the combatant commands, Services, or the Joint Staff. Information copies of recommended changes will be provided to the Services, combatant commands, and Joint Staff. Changes are submitted as:

(a) **Urgent Changes.** Urgent change recommendations will be forwarded by priority message to the Joint Staff (Attn: Director, J-7) and the appropriate LA (see Appendix G). Urgent changes are those that require immediate promulgation to prevent personnel hazard or damage to equipment, correct an operating technique, or emphasize a limitation that adversely affects combat effectiveness. The LA will advise the Director, J-7, if the recommended change needs to be issued as an urgent change. The Director, J-7, will, if in agreement, approve the urgent change for the Chairman of the Joint Chiefs of Staff.

(b) **Routine Changes.** Routine change recommendations will be forwarded to the Operational Plans and Interoperability Directorate, J-7, JDD.

c. **Review**

(1) **Interval.** Reviews will be completed on a 5-year cycle beginning with the effective date of publication and recurring every 5 years upon completion of the most recent review. As an exception, capstone and keystone joint doctrinal publications, (Joint Pubs 1, 0-2, 2-0, 3-0, 4-0, 5-0, and 6-0) will be initially reviewed 3 years after the effective date of publication; thereafter, these
publications will be reviewed on the same 5-year recurring cycle as all other joint publications. Milestones for revision will be coordinated by the Director, J-7. If more frequent reviews are deemed necessary by the LA, LAs and/or PRAs will ensure that the review cycle is set forth in the affected publication and coordinated with the Director, J-7. If sufficient justification for a full review does not exist, the review or update requirement will be coordinated by the LA through the DS and Director, J-7. The steps for revision of a joint publication are illustrated in Figure III-1.

(2) **Staffing Requirements.** Revisions of joint publications will be staffed with the Services, combatant commands, and Joint Staff. The staffing process is as follows:

(a) Ninety days before initiation of the publication program directive, the LA, in coordination with the Director, J-7, and the DS, will request combatant commands and Services to identify CRAs and comment on the existing publication.

(b) If comments on the existing publication indicate extensive revision is necessary, a program directive governing the revision effort will be created by JDD, J-7, and staffed in accordance with CJCS Instructions.

(c) The LA will designate a PRA to write the publication revision.

(d) Under the cognizance of the LA, the PRA will develop a draft of the revision in accordance with the guidance for project development in paragraph 3 above. If the scope of the existing publication falls within the scope established by the program directive, the existing publication may suffice as the draft.

(e) The LA will make every attempt to resolve any outstanding issues and forward the draft of the revision to the Joint Staff DS to be processed for approval.

(f) The Joint Staff DS will process the revision for approval in accordance with CJCS Instructions.
d. Cancellation or Supersession of Publications.
Cancellation or supersession of joint publications will be accomplished through formal action in accordance with CJCS Instructions.

7. Printing and Distribution of Approved and Test Joint Publications

a. Printing. The Director for Information and Resource Management (DIRM), Joint Staff, in coordination with the Director, J-7, has responsibility for printing all joint publications for the Joint Staff, joint agencies, and DOD agencies. The Services will fund the printing of all approved and test (if applicable) joint pubs they require for internal distribution as well as joint pubs required by combatant command headquarters (see subparagraph 7b(3) below).

b. Distribution. The Director, J-7, has overall responsibility for distributing approved joint publications.

   (1) The Joint Staff (DIRM) is responsible for distributing (both approved and subsequent) joint pubs to the Joint Staff and any other joint or DOD agencies approved by the Director, J-7. A copy of the approved publication will be provided on disk to the JDC as described in subparagraph 3a(5).

   (2) The Joint Staff distributes 5 copies of each new, revised or test joint pub to the Services and 25 copies to the combatant commands.

   (3) The combatant commands may obtain additional copies from the Military Service assigned administrative support responsibility by the current version of DOD Directive 5100.3, "Support of Headquarters of Unified, Specified, and Subordinate Joint Commands."

   (4) The Military Service publication centers responsible for distributing joint pubs to Service elements and combatant commands are listed in Appendix F.

   (5) During joint pub development or revision, the Service CRAs for each joint pub are responsible for determining basic Service distribution requirements. Combatant command CRAs develop distribution
requirements for their respective headquarters (to stipulate quantities above or below the standard 25 copies provided by the Joint Staff). This data should be developed during the staffing of the second draft. The combatant command distribution requirements that exceed the initial 25 copies will be provided to the supporting Service by the joint doctrine single point of contact within each command. The Joint Staff DS will ensure that Service CRAs provide Service distribution for the publication under development.
CHAPTER IV

JOINT PUBLICATION ORGANIZATIONAL FRAMEWORK

1. Joint Publication Hierarchy. The joint publication hierarchy provides a framework for the serial structure for joint doctrine and JTTP. The organizational structure follows traditional Joint Staff lines of responsibility to the maximum degree possible. Each series, except the 0- and 1- series, provides for a keystone manual as the first publication in the series. The keystone manuals constitute the doctrinal foundation of the series. Figure IV-1 illustrates the relationship within each publication series among existing joint publications, ongoing projects, and new projects approved for development. A legend is provided to help differentiate between the various categories. A complete listing of all existing joint publications and joint publications under development is contained in Appendix H.

2. Joint Publication Series Description

a. Joint Pub 0- Series, Capstone Joint Warfare Doctrine. Publications in the Joint Pub 0 Series link joint doctrine to national strategy and the contributions of other government agencies and alliances. The UNAAF, Joint Pub 0-2, continues to provide the basic organization and command and control relationships required for effective joint operations of the forces of two or more Services. This series also includes Joint Pub 1, "Joint Warfare for The US Armed Forces."

b. Joint Pub 1- Series, Joint Reference Publications. The Joint Pub 1- Series includes a joint publication guide and index and general reference publications (e.g., DOD Dictionary of Military and Associated Terms).

c. Joint Pub 2- Series, Joint Intelligence Support Publications. Publications in the Joint Pub 2- Series establish joint doctrine, tactics, techniques, and procedures for intelligence support to joint operations including direction, planning, collection, processing, production, and dissemination.


IV-1
e. **Joint Pub 4- Series, Joint Logistics Support Publications.** Publications in the Joint Pub 4- Series establish joint doctrine, tactics, techniques, and procedures for directing, planning, and carrying out logistic support of joint operations.

f. **Joint Pub 5- Series, Joint Operations Planning Publications.** Publications in the Joint Pub 5- Series establish the joint planning processes relating to the conduct of joint military operations (e.g., deliberate and crisis planning).

g. **Joint Pub 6- Series, Joint C4 Systems Support Publications.** Publications in the Joint Pub 6- Series establish joint doctrine, tactics, techniques, and procedures for C4 systems support to joint operations.

3. **Joint Publication Identification.** The Director, J-7, assigns the publication number to ensure subject matter continuity.

a. The first numerical group identifies the functional field as listed above.

b. The second numerical group, preceded by a hyphen, places the publication within a functional field. A zero-digit designator is used to indicate the keystone manual for the series of a functional field. (For example, Joint Pub 6-0 would be the number for the keystone manual in the C4 Systems series.)

c. The third numerical group, preceded by a period, designates those publications that provide supporting or expanded doctrine or JTPP for sequenced manuals within a functional field. (For example, Joint Pub 3-09.1 would be the number of the publication on "Joint Tactics, Techniques, and Procedures for Lasers," which supports Joint Pub 3-09, "Doctrine for Joint Fire Support," which falls under the Joint Pub 3-0 Series (Joint Operations) of publications.)

4. **Release of Joint Publications.** Releasing instructions will be included in the transmittal memorandum of each joint publication. Request for classified publications must be in accordance with DOD Regulation 5200.1-R.

a. Approved Publications. Only approved pubs and test pubs are releasable outside the combatant commands, Services, and Joint Staff. Release of any joint publication to foreign governments or foreign nationals
must be requested through the local embassy (Defense Attache Office) to DIA Foreign Liaison Branch, C-AS1, Room 1A674, Pentagon, Washington, D.C. 20301-6111.

b. Publications Under Development. Draft or proposed publications are not releasable to agencies outside the combatant commands, Services, and Joint Staff. These publications are in development and are releasable only to agencies involved in the development process. Any exceptions must be approved through the Director for Operational Plans and Interoperability, Joint Doctrine Division, 7000 Joint Staff Pentagon, Washington, D.C. 20318-7000.
APPENDIX A
SAMPLE PROJECT PROPOSAL FORMAT

01 02       RR RR (CLAS)
FROM       (SUBMITTING ORGANIZATION) //
TO        JOINT STAFF WASHINGTON DC // J7-JDD //
(NOTE: AIG 7029 will normally be substituted for the addressees listed below.)
INFO      CSA WASHINGTON DC // DAMO-FDQ //
          CNO WASHINGTON DC // N511 //
          CSAF WASHINGTON DC // XOX/XOXD //
          CMC WASHINGTON DC // PL68 //
          COMDT COGARD WASHINGTON DC // G-ODO/G-REP //
          USCINCLANT NORFOLK VA // J34 //
          USCINCCENT MACDILL AFB FL // CCJ5-0 //
          USCINCEUR VAIHINGEN GE // ECJ5-D //
          CINCFOR FT MCPHERSON GA // FCJ3-FC //
          USCINCPAC HONOLULU HI // J34 //
          USCINCSO QUARRY HEIGHTS PM // SCJ5-PSD //
          USCINCSPACE PETERSON AFB CO // SPJ5X //
          USCINCSOC MACDILL AFB FL // SOJ5-0 //
          USCINCSTRAT OFFUTT AFB NE // J51/J512 //
          USCINCTRANS SCOTT AFB IL // TCJ3/J4-LLD //
          CDRTRADOC FT MONROE VA // ATCD-J //
          CG MCCDC QUANTICO VA // DOC/C42 //
          DIA WASHINGTON DC // J2J/J2P //
          JOINT WARFIGHTING CENTER NORFOLK VA //

A-1
RR RR (CLAS)

JOINT DOCTRINE CENTER NORFOLK VA
COMNAVDCCOM NORFOLK VA//NS//
AIR FORCE DOCTRINE CENTER LANGLEY AFB VA//XD//
NDU FT MCNAIR WASHINGTON DC//NDU-AA//

(CLASSIFICATION)

MSGID/GENADMIN/(ORGANIZATION ID)/&

SUBJ/JOINT DOCTRINE OR JTPP PROJECT PROPOSAL/&

POC/(LAST NAME)/(MILRANK)/UNIT ID/LOCATION/TEL: (NUMBER)&

RMKS/1. SCOPE (DESCRIPTION OF PROPOSAL). GIVE A BRIEF
NONTECHNICAL EXPLANATION OF THE PROPOSAL.

2. PURPOSE (REASON FOR PROPOSAL). GIVE THE RATIONALE ON HOW
THE PROPOSAL WILL ENHANCE THE COMBAT EFFECTIVENESS OF JOINT
US FORCES.

3. REFERENCES. RELEVANT PUBLISHED SERVICE, JOINT, AND
COMBINED DOCTRINE OR JTPP.

4. RECOMMENDED TARGET AUDIENCE.

5. METHODOLOGY. HOW THE PROBLEM THAT THIS PROPOSAL WILL FIX
WAS IDENTIFIED.

6. LEAD AGENT. RECOMMENDED DEVELOPING ORGANIZATION.

7. OTHER RELEVANT INFORMATION. SPECIFY AS REQUIRED.//

NOTE: This same format is submitted for the JDWP read-ahead.

A-2
APPENDIX B

SAMPLE VALIDATION CHECKLIST

01 02 RR RR (CLAS)

FROM (ORIGINATOR ADDRESS)

TO JOINT STAFF WASHINGTON DC//J7-JDD//
JOINT DOCTRINE CENTER NORFOLK VA

(NOTE: AIG 7029 will normally be substituted for the addressees listed below.)

INFO CSA WASHINGTON DC//DAMO-FDQ//
CNO WASHINGTON DC//N511//
CSAF WASHINGTON DC//XOX/XOXD//
CMC WASHINGTON DC//PL68//
COMDT COGARD WASHINGTON DC//G-ODO/G-REP//
USCINCLANT NORFOLK VA//J34//
USCINCCENT MACDILL AFB FL//CCJ5-0//
USCINCEUR VAIHINGEN GE//ECJ5-D//
CINCFOR FT MCPHERSON GA//FCJ3-FC//
USCINCPAC HONOLULU HI//J34//
USCINCSO QUARRY HEIGHTS PM//SCJ5-PSD//
USCINCSPACE PETERSON AFB CO//SPJ5X//
USCINCSOC MACDILL AFB FL//SOJ5-0//
USCINCSTRAT OFFUTT AFB NE//J51/J512//
USCINCTRANS SCOTT AFB IL//TCJ3/J4-LLD//
CDRTRADOC FT MONROE VA//ATCD-J//
CG MCCDC QUANTICO VA//DOC/C42//
DIA WASHINGTON DC//J2J/J2P//

B-1
RR RR (CLAS)

JOINT WARFIGHTING CENTER NORFOLK VA
 AIR FORCE DOCTRINE CENTER LANGLEY AFB VA//XD//
 COMNAVDODCOM NORFOLK VA//N5//
 NDU FT MCNAIR WASHINGTON DC//NDU-AA//

(CLASSIFICATION)

MSGID/GENADMIN/(ORGANIZATION ID)//

NARR/JDC FORAC. ALL OTHERS INFO//

SUBJ/VALIDATION OF JOINT DOCTRINE OR JTTP PROPOSAL/

REF/A/MSGID/(ORIGINATOR)/(DATE TIME GROUP)/-/-//

AMPL/SUBJECT OF MESSAGE FROM COMMAND PROPOSING SPECIFIC
PROJECT.//

POC/(LAST NAME)/(MILRANK)/UNIT ID/LOCATION/TEL: (NUMBER)//

RMKS/1. DOES THE PROPOSAL IMPROVE THE COMBAT EFFECTIVENESS
 OF JOINT US FORCES?

2. DOES THE PROPOSAL DUPLICATE ONGOING PROJECT(S)?

3. SHOULD THE SCOPE BE MODIFIED IN ANY WAY?

4. ARE THERE ANY OTHER REFERENCES THAT AFFECT THE PROPOSAL?

5. WHAT PRIORITY SHOULD BE ALLOCATED TO THE PROPOSAL?

6. SHOULD THE PROPOSAL BE REJECTED? IF SO, WHY?

7. RECOMMENDED LEAD AGENT?

8. OTHER RELEVANT INFORMATION. SPECIFY AS REQUIRED.//

NOTE: This validation can also take place at the JDWP
 following this basic format, but eliminating the need
 for this message.

B-2
APPENDIX C

SAMPLE PROGRAM DIRECTIVE FORMAT

01 02 RR RR (CLAS)
FROM JOINT STAFF WASHINGTON DC//J7//
TO AIG 7029
(CLASSIFICATION)
MSGID/GENADMIN/(ORGANIZATION ID)//
SUBJ/PROGRAM DIRECTIVE FOR JOINT PUB (PUB NUMBER), JOINT DOCTRINE FOR (PUB TITLE)//
AMPL/(LEAD AGENT) TAKE FOR ACTION, ALL OTHERS TAKE FOR INFO//
POC/(LAST NAME)/(MILRANK)/UNIT ID/LOCATION/TEL: (NUMBER)//
RMKS/1. THE PURPOSE OF THIS MSG IS TO ASSIGN THE US ARMY AS THE LEAD AGENT FOR THE JOINT DOCTRINE FOR ________ DEVELOPMENT PROJECT. ________ IS ASSIGNED AS THE JOINT STAFF DOCTRINE SPONSOR.
2. THE BACKGROUND FOR THIS PROJECT IS (DISCUSS RELEVANT BACKGROUND INFORMATION WHICH ENGENDERED THE PROJECT).
3. THE SCOPE OF THE PROJECT IS (PROVIDE GUIDANCE TO THE LEAD AGENT ON WHAT THE PROJECT IS TO ENCOMPASS AND WHAT THE DOCUMENT SHOULD ADDRESS).
4. THE RECOMMENDED TARGET AUDIENCE IS (SPECIFY INTENDED USERS).
5. THE EXISTING RELEVANT SERVICE, JOINT, AND COMBINED DOCTRINE TO BE CONSIDERED ARE (DIRECT THE LEAD AGENT TO CONSIDER EXISTING DOCTRINE AND JTPP IN DEVELOPING THE PROJECT).

C-1
6. OTHER SOURCES OF INFORMATION TO BE CONSIDERED ARE (CITE OTHER POTENTIAL SOURCES SUCH AS POLICY STATEMENTS AND OTHER DOCUMENTS). THE USE OF THE JOINT UNIVERSAL LESSONS LEARNED (JULLS) SYSTEM TO IDENTIFY APPROPRIATE ISSUES IS ENCOURAGED. JULLS ENTRIES FROM RECENT OPERATIONS AND EXERCISE WILL BE INCORPORATED INTO THIS PROJECT.

7. THE PROJECT DEVELOPMENT MILESTONES ARE (LAY OUT THE SPECIFIC DEVELOPMENT MILESTONES).

8. THE LEAD AGENT IS DIRECTED TO COORDINATE WITH (PROVIDE SPECIFIC COORDINATION AND DEVELOPMENT RESPONSIBILITIES).

9. THIS PARAGRAPH SHOULD CONTAIN THE FOLLOWING STATEMENT: JOINT PUB 1-02 TERMINOLOGY WILL BE USED TO THE GREATEST EXTENT POSSIBLE DURING THE DEVELOPMENT OF THIS PROJECT. NEW OR MODIFIED JOINT PUB 1-02 TERMS SHOULD ONLY BE USED WHEN SUCH TERMS ARE ESSENTIAL TO THE DEVELOPMENT AND UNDERSTANDING OF THE PROPOSED DOCTRINE.//
APPENDIX E

SAMPLE SOLICITATION OF REPORT ON APPROVED PUBS
FROM THE SERVICES AND COMBATANT COMMANDS

01  01     RR RR UNCLAS
FROM  JOINT DOCTRINE CENTER NORFOLK VA
TO    AIG 7029
INFO  JOINT STAFF WASHINGTON DC///J7///
(LEAD AGENT)

UNCLAS

MSGID/GENADMIN/JOINT STAFF J-7///
SUBJ/REQUEST FOR FEEDBACK ON JOINT PUB X-XX.X///<
REF/A/DOC/JOINT PUB 1-01, JOINT PUBLICATION SYSTEM///<
POC/(LAST NAME)//(MILRANK)/UNIT ID/LOCATION/TEL: (NUMBER)//
RMKS/1. REF A STATES THAT A WRITTEN REPORT WILL BE SOLICITED
FROM THE SERVICES AND CINCS ON FINAL APPROVED PUBS 18 TO 24
MONTHS AFTER RELEASE.
2. REQUEST YOUR WRITTEN OR MESSAGE RESPONSE (SEND TO JDC
WITH INFO AIG 7029 OR PLACE ON JOINT ELECTRONIC LIBRARY WITH
INFO TO ALL) TO THE FOLLOWING QUESTIONS:
   A. DOES THE PUB PROVIDE THE CONCEPTUAL FRAMEWORK FOR THE
      TOPIC?
   B. IS THE INFORMATION PROVIDED ACCURATE? WHAT NEEDS TO
      BE UPDATED?
   C. IS THE INFORMATION PROVIDED USEFUL? IF NOT, HOW CAN
      IT BE IMPROVED?
   D. IS THIS PUB CONSISTENT WITH OTHER JOINT PUBS?
E. CAN THIS PUB BE BETTER ORGANIZED FOR THE BEST UNDERSTANDING OF THE DOCTRINE AND/OR JTPP? HOW?

F. WHERE DOES THE PUB NEED SOME REVISION TO MAKE THE WRITING CLEAR AND CONCISE? WHAT WORDS WOULD YOU USE?

G. ARE THE CHARTS AND FIGURES CLEAR AND UNDERSTANDABLE? HOW WOULD YOU REVISE THEM?

H. TOPIC-SPECIFIC QUESTION(S)--EXAMPLE: THE CONCEPT OF JFACC IS DEFINED AND DISCUSSED IN THE PUBLICATION. ARE THE FUNDAMENTAL PRINCIPLES RELATED WITH THIS CONCEPT ADEQUATELY DESCRIBED AND USEFUL TO YOUR COMMAND? PLEASE EXPLAIN.

I. OTHER COMMENTS.

J. RECOMMENDED URGENT CHANGES.//
APPENDIX F

JOINT PUBLICATION ORGANIZATION AND FORMAT

1. Organization. The approved joint publication will have several main parts and should be organized as follows:

a. Front and back covers. Figure showing the joint doctrine process and hierarchy describing the relative position of the publication being presented will be printed inside the front cover. (See example on page F-8.)

b. Transmittal memorandum with distribution list.

c. Security instructions to include instructions for foreign release and sanitization (if joint pub is classified).

d. Record of changes.

e. List of effective pages.

f. Preface (if needed).

g. Table of contents.

h. Body of publication.

i. Appendixes and annexes (if needed).

j. Glossary (if needed, the glossary is normally placed in the back of the publication).

k. Index (if needed).

2. Format. The format for a joint pub can be modified with the authorization of the Director, J-7 (JDD). Standard format is specified below:

a. Cover. The joint pub title, number, date, and JCS and Service logos will be printed on the front cover (model, page F-7). The overall classification of the publication will be printed at the top and bottom centers of the front and back covers. In classified publications, the figure inside the front cover (model, page F-8) will be marked UNCLASSIFIED. The publication covers will be color-coded as follows:

(1) UNCLASSIFIED and FOR OFFICIAL USE ONLY--white.

F-1
(2) CONFIDENTIAL—blue.

(3) SECRET—red.

(4) TOP SECRET—orange.

No marking is required on the inside of the back cover.

b. Transmittal Memorandum. Required for all joint pubs (model, pages F-9 and F-10).

c. Security Instructions. Security instructions are required for all classified joint pubs (model, page F-12) and will include:

(1) The long and short titles of the joint pub. The short title will be UNCLASSIFIED and should be used when referring to the joint pub in all forms of communications.

(2) The reason for the classification and any reproduction or distribution restrictions or instructions.

(3) Instructions for foreign release and sanitization.

d. Record of Changes. A record of page changes is required for all joint pubs (model, page F-13).

e. List of Effective Pages. Required for all joint pubs (including new and revised) with changes to show which pages are affected (model, page F-14).

f. Preface. A preface (model, page F-15) will be included to describe the purpose, scope, and other appropriate information.

g. Table of Contents. A table of contents (model, page F-17) will be included.

h. Body of Publication. The body of the publication (model, page F-18) will be divided into chapters. The chapters may be divided into sections and subsections.

i. Appendixes and Annexes. Appendixes are placed at the end of the joint pub. Annexes to appendixes, if required, follow the appendix to which they apply.
j. **Users Evaluation Report.** This report form will normally be the last appendix in approved pubs to allow the target audiences to comment on pubs directly. Two copies of the Evaluation Report will be included in the Joint Pub. See sample, page F-21.

k. **Glossary.** The glossary usually consists of two sections: Part I, Abbreviations and Acronyms, and Part II, Terms and Definitions. It is normally placed in the back of the publication. Part I should contain a complete listing of only those abbreviations and acronyms used in the publication. Abbreviations and acronyms should be established in the text by placing in parentheses following the first appearance and included in glossary if used at least twice in the text. Abbreviations and acronyms should not be used in the text of definitions. Normally, the glossary should include only those terms and definitions that are proposed as new or modified for Joint Pub 1-02, "Department of Defense Dictionary of Military and Associated Terms." However, if definitions from Joint Pub 1-02 are included to assist the reader, they must be listed in the glossary exactly as written in Joint Pub 1-02 followed by the notation "(Joint Pub 1-02)." (Exclusive NATO and Alliance terms and definitions will not be used in joint doctrine.) If additional text is desired to elaborate on a Joint Pub 1-02 definition in order to provide more information within the context of a particular joint pub without attempting to modify Joint Pub 1-02, that information should be provided in the text of the publication. However, publication writers are encouraged not to repeat glossary definitions verbatim in the text of a joint pub (this increases the chances for multiple definitions) but may use text to discuss or expand them. Glossary terms should be written in lower case unless otherwise designated. In summary, terms and definitions will consist of those proposed as new or modified for Joint Pub 1-02, those quoted directly from Joint Pub 1-02, and those proposed terms quoted directly from another draft pub (or test pub if developed). Glossary notations of terms and definitions are summarized in Table F-1 on page F-4. Examples of a glossary sample start on page F-23.

1. **Index.** An alphabetical index (model, page F-25) may be included if required.
<table>
<thead>
<tr>
<th>Notations</th>
<th>Placement</th>
<th>Use</th>
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</thead>
<tbody>
<tr>
<td>Joint Pub 1-02</td>
<td>In parentheses at end of applicable definition.</td>
<td>Indicates definition is taken verbatim from Joint Pub 1-02.</td>
</tr>
<tr>
<td>* This term and its definition are applicable only in the context of this pub and cannot be referenced outside this publication.</td>
<td>Place asterisk after term to be defined. Single asterisk terms will remain after the pub is approved.</td>
<td>Indicates stand-alone term and definition that applies only to a particular joint pub and cannot be used outside that publication. Use of Single asterisk terms should be minimized and used only as a last resort.</td>
</tr>
<tr>
<td>** Upon approval of this publication (or upon approval of a change or revision of an existing pub), this term and its definition will be included in Joint Pub 1-02.</td>
<td>Place asterisks after term to be defined in draft and proposed pubs. Upon approval, remove the asterisks. These terms will state &quot;(Approved for inclusion in the next edition of Joint Pub 1-02)&quot; at the end of applicable definition when the pub is approved.</td>
<td>Introduces and adds a new term and definition to Joint Pub 1-02.</td>
</tr>
<tr>
<td>*** Upon approval of this publication (or upon approval of a change or revision of an existing pub), this term and its definition will modify the existing term and its definition and will be included in Joint Pub 1-02.</td>
<td>Place asterisks after term to be defined in draft and proposed pubs. Upon approval, remove the asterisks. These terms will state &quot;(Approved for inclusion in the next edition of Joint Pub 1-02)&quot; at the end of applicable definition when the pub is approved.</td>
<td>Modifies an existing term and definition in Joint Pub 1-02.</td>
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</tbody>
</table>

This term and its definition are provided for information and are proposed for inclusion in the next edition of Joint Pub 1-02 by Joint Pub x-xx.

No asterisks after this term. In parentheses at end of applicable definition. Terms in this category will state "(This term and its definition are provided for information and are proposed for inclusion in the next edition of Joint Pub 1-02 by Joint Pub x-xx)" at the end of applicable definition when the pub is approved.

Indicates term and its definition are taken verbatim from another draft or test pub, where they have been proposed as new or modified term and definition for inclusion in Joint Pub 1-02.

NOTES: 1) Place all footnotes at the end of the Terms and Definitions portion of the Glossary. 2) All double and triple asterisks will be removed once the pub has been signed.
3. **General Guidance**

   a. **Printed Pages.** The abbreviated designation of the joint publication (Joint Pub X-X) is shown in the upper right corner of only odd-numbered pages and the classification at the top and bottom centers of each page. Paragraph classification markings will be in accordance with DOD 5200.1-R, "Information Security Programs." When a change is issued, "CH" followed by the appropriate number (e.g., CH 1) will be indicated directly below the publication number. Page headers will not contain dates.

   b. **Blank pages.** Blank pages are numbered in sequence and annotated in the center with the phrase "(INTENTIONALLY BLANK)."

   c. **Figures or Tables.** Figures or tables should be placed as close as possible to the text they support. If required, they may be incorporated in a chapter or grouped after chapters and appendices.

   d. **Reference to Joint Publications.** Other joint pubs and joint pub chapters and paragraphs will be referred to by using:

   (1) Abbreviated designations for joint pubs (e.g., Joint Pub 2-01).

   (2) Chapter numbers for chapters within the joint pub.

   (3) Paragraph numbers.

   e. **Classification.** It is desirable that joint publications be unclassified for ease of dissemination. However, information must always be given the appropriate level of protection. One technique for segregating classified information is to use classified appendices. A classified appendix is listed in the table of contents with the term "published separately" instead of a page number. In addition, a reference to a classified appendix will be made in the text of the publication.

4. **Distribution.** Chapter III includes detailed guidance on joint pub distribution. The following Military Service publication centers are responsible for distributing joint pubs to Service elements and combatant command headquarters:
a. US Army AG Publication Center  
2800 Eastern Boulevard  
Baltimore, MD 21220-2898.

b. CO, Naval Aviation Supply Office  
Distribution Division (Code 03443)  
5801 Tabor Ave  
Philadelphia, PA 19120-5000.

c. Air Force Publications Distribution Center  
2800 Eastern Boulevard  
Baltimore, MD 21220-2896.

d. Marine Corps Logistics Base  
Albany, GA 31704-5000.

e. Coast Guard Headquarters, COMDT (G-TPS)  
2100 2nd Street, SW  

Service distribution centers are responsible for identifying and informing Coordinating Review Authorities of changes to distribution requirements and obtaining additional stockage.
A large body of joint doctrine (and its supporting tactics, techniques, and procedures) has been and is being developed by the US Armed Forces through the combined efforts of the Joint Staff, Services, and combatant commands. The following chart displays an overview of the development process for these publications.

**Making a Joint Pub**

1. **Program Directive**
2. **Project Proposal**
3. **Two Drafts**
4. **Joint Pub**
5. **Test Publication**
6. **Conduct Evaluation**
7. **CJCS Approval**
8. **Enhanced Warfighting Capability**

All joint doctrine and tactics, techniques, and procedures are organized into a comprehensive hierarchy. Joint Pub X-XX.X is located in the (appropriate section) series of joint publications.

**Joint Doctrine Publications Hierarchy**

- **Joint Warfare 1**
- **UNAAT 0-3**
  - **Reference**
  - **S0 Intelligence**
  - **S0 Operations**
  - **60 Logistics**
  - **60 Plans**
  - **60 CI Systems**

Joint Pub 1-01, "Joint Publication System," provides a detailed list of all joint publications. Joint pubs are also available on CD-ROM through the Joint Electronic Library (JEL). For information, contact: Joint Doctrine Division, J-7, 7000 Joint Staff Pentagon, Washington, D.C. 20318-7000.
TRANSMITTAL MEMORANDUM FOR A JOINT PUBLICATION

(CLASSIFICATION)

OFFICE OF THE CHAIRMAN
JOINT CHIEFS OF STAFF
Washington, D.C. 20318-0001

Reply ZIP Code:
20318-0400

Joint Pub X-XX
(date)

MEMORANDUM FOR: Distribution List

Subject: (Joint Publication Number and Title)

1. This publication has been prepared under the direction of the Chairman of the Joint Chiefs of Staff. It sets forth doctrine and military guidance to govern the joint activities and performance of the Armed Forces of the United States.

2. Recommendations for changes to this publication should be submitted to the Director for Operational Plans and Interoperability (J-7), 7000 Joint Staff Pentagon, Washington, D.C. 20318-7000.

3. When a Joint Staff directorate submits a proposal to the Chairman of the Joint Chiefs of Staff that would change source document information reflected in this publication, that directorate will include a proposed change to this publication as an enclosure to its proposal.

4. The Military Services and other organizations are requested to notify the Director, J-7, Joint Staff, when changes to source documents reflected in this publication are initiated.

5. Additional copies of this publication can be obtained through Service publication centers.

6. This publication supersedes Joint Pub X-X, date, with changes X through X.

7. Local reproduction is authorized and access to unclassified publications is unrestricted. However, access to and reproduction authorization for classified joint publications must be in accordance with DOD Regulation 5200.1-R.

F-9
8. Only approved pubs and test pubs are releasable outside the combatant commands, Services, and Joint Staff. Release of any joint publication to foreign governments or foreign nationals must be requested through the local embassy (Defense Attache Office) to DIA Foreign Liaison Branch, C-AS1, Room 1A674, Pentagon, Washington, D.C. 20301-6111.

9. The lead agent for this publication is _______.

10. The Joint Staff doctrine sponsor for this publication is _______.

11. Without enclosure, this memorandum is UNCLASSIFIED (if applicable).

For the Chairman of the Joint Chiefs of Staff:

T. R. PATRICK
Colonel, USA
Secretary, Joint Staff

Enclosure

(CLASSIFICATION)

F-10
Distribution:

By Secretary, Joint Staff:

Joint Staff  OSD  NSA  CIA  JWC  USELMNORAD
FEMA        DISA  DIA  DLA  DMA  DNA
NDU         MCCDC JEWC AFSC JDC DISA-JIEO
CIO         JWFC

Additional copies may be obtained from the Secretary, Joint Staff (Documents Division).

Five copies each to: Offices of CSA, CNO, CSAF, CMC, USCG

Twenty-five copies each to:

USLANTCOM   USCENTCOM    USEUCOM    FORSCOM
USPACOM     USOUTHCOM    USSPACECOM
USSOCOM     USSTRATCOM   USTRANSCOM

Additional copies should be obtained from the Military Service assigned administrative support responsibility by DOD Directive 5100.3, 1 November 1988, "Support of the Headquarters of Unified, Specified, and Subordinate Joint Commands."

By Military Services:

Army: US Army AG Publication Center 2800 Eastern Boulevard Baltimore, MD 21220-2898

Air Force: Air Force Publications Distribution Center 2800 Eastern Boulevard Baltimore, MD 21220-2896

Navy: CO, Navy Aviation Supply Office Distribution Division (Code 03443) 5801 Tabor Ave, Philadelphia, PA 19120-5000

Marine Corps: Marine Corps Logistics Base Albany, GA 31704-5000

Coast Guard: Coast Guard Headquarters, COMDT (G-REP) 2100 2nd Street, SW Washington, D.C. 20593-0001
SECURITY INSTRUCTIONS FOR A JOINT PUBLICATION

CLASSIFICATION (JOINT PUBLICATION TITLE) ( ) SECURITY INSTRUCTIONS


2. ( ) This document is classified (overall classification) to protect information revealing operational plans of US military forces. Information contained herein will be disseminated only to those agencies and personnel whose official duties specifically require knowledge of the joint publication, including those required to develop supporting documents.

3. ( ) This document contains information affecting the national defense of the United States within the meaning of the Espionage Laws, title 18, United States Code, sections 793 and 794. The transmission or revelation of information contained herein, in any manner, to an unauthorized person is prohibited by law.

4. ( ) Foreign release and sanitization or the disclosure of this publication to foreign personnel or governments (other than those listed on the front cover) must be cleared through the J-5, Weapons Technology Control Division, Technology Transfer Branch, at DSN 224-6630.

F-12
### RECORD OF CHANGES FOR A JOINT PUBLICATION

**CLASSIFICATION**

(JOINT PUBLICATION TITLE) ( )

**RECORD OF CHANGES (U)**

<table>
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<tr>
<th>CHANGE NUMBER</th>
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In accordance with the procedures contained in Joint Pub 1-01, change recommendations to this publication will be forwarded to:

**Urgent:** TO: (message address of lead agent)
INFO: JOINT STAFF WASHINGTON DC//J7-JDD//

**Routine:** Operational Plans and Interoperability
Directorate, J-7, JDD
7000 Joint Staff Pentagon
Washington, D.C. 20318-7000
LIST OF EFFECTIVE PAGES FOR A JOINT PUBLICATION

CLASSIFICATION

LIST OF EFFECTIVE PAGES

CHANGE 3

The following is a list of effective pages. Use this list to verify the currency and completeness of your document. An "O" indicates a page in the original document.

<table>
<thead>
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<th>PAGE</th>
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<tbody>
<tr>
<td>i</td>
<td>3</td>
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<tr>
<td>ii thru iv</td>
<td>0</td>
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<tr>
<td>I-1 thru I-7</td>
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<td>I-8 (added)</td>
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<td>II-1 (pen &amp; ink)</td>
<td>1</td>
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<td>II-2 thru II-25</td>
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<th>PAGE</th>
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<td>III-1 thru III-75</td>
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<td>IV-1 thru IV-5</td>
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<td>IV-6 thru IV-8</td>
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<td>V-1 thru V-20</td>
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<tr>
<td>VI-1 thru VI-25</td>
<td>0</td>
</tr>
<tr>
<td>VI-26 thru VI-100</td>
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</tbody>
</table>

Deleted pages: V-21 thru V-30
PREFACE FOR A JOINT PUBLICATION

(JOINT PUBLICATION TITLE)

PREFACE

1. Purpose. This publication sets forth doctrine (or doctrine and selected tactics, techniques, and procedures) to govern the joint activities and performance of the Armed Forces of the United States in joint operations as well as the doctrinal basis for US military involvement in multinational and interagency operations. It provides military guidance for the exercise of authority by combatant commanders and other joint force commanders and prescribes doctrine (or doctrine and selected tactics, techniques, and procedures) for joint operations and training. It provides military guidance for use by the Armed Forces in preparing their appropriate plans. It is not the intent of this publication to restrict the authority of the joint force commander (JFC) from organizing the force and executing the mission in a manner the JFC deems most appropriate to ensure unity of effort in the accomplishment of the overall mission.

2. Application

a. Doctrine (or doctrine and selected tactics, techniques, and procedures) and guidance established in this publication apply to the commanders of combatant commands, subunified commands, joint task forces, and subordinate components of these commands. These principles and guidance also may apply when significant forces of one Service are attached to forces of another Service or when significant forces of one Service support forces of another Service.

b. In applying the doctrine (or doctrine and selected tactics, techniques, and procedures) set forth in this publication, care must be taken to distinguish between distinct but related responsibilities in the two channels of authority to forces assigned to combatant commands. The Military Departments and Services recruit, organize, train, equip, and provide forces for assignment to combatant commands and administer and support these forces. This authority is, by law, subject to the provisions of title 10, United States Code, chapter 6, which is the section that details the authority of combatant commanders. Commanders of the unified and specified commands exercise combatant command (command authority) over their assigned forces. Service component commanders are subject to the orders of combatant
commanders, and, subject to the combatant commander's direction, are also responsible to the Military Departments and Services in the exercise of their administrative and support responsibilities.

c. This publication is authoritative but not directive. Commanders will exercise judgment in applying the procedures herein to accomplish their missions. This doctrine (or doctrine and selected tactics, techniques, and procedures) should be followed, except when, in the judgment of the commander, exceptional circumstances dictate otherwise. If conflicts arise between the contents of this publication and the contents of Service publications, this publication will take precedence for the activities of joint forces unless the Chairman of the Joint Chiefs of Staff, normally in coordination with the other members of the Joint Chiefs of Staff, has provided more current and specific guidance. Commanders of forces operating as part of a multinational (alliance or coalition) military command should follow multinational doctrine and procedures ratified by the United States. For doctrine and procedures not ratified by the United States, commanders should evaluate and follow the multinational command's doctrine and procedures, where applicable.

3. **Scope.** Describe what the joint publication covers; e.g., "This publication describes targeting processes and coordination requirements for fire support in joint operations."

4. **Basis.** List the laws, directives, policies, and procedures that provide the basis for developing this publication.
# Table of Contents for a Joint Publication

<table>
<thead>
<tr>
<th>TABLE OF CONTENTS</th>
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<tr>
<td>TABLE OF CONTENTS</td>
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</table>

## Chapter I: Joint Planning: An Overview
- Purpose .................................................. I-1
- Joint Planning Process .............................. I-1
- Joint Strategic Planning Process ................. I-1
- Planning, Programming, and Budgeting System .. I-3
- Joint Operation Planning System ................. I-5

## Chapter II: Deliberate Planning Process
- Purpose .................................................. II-1
- Applicability ............................................ II-1
- Deliberate Planning Process for OPLANs .......... II-2

## Appendix
- A Sample Project Proposal Formats ................. A-1
- B Sample Validation Checklist ...................... B-1
- C Users Evaluation Report ................................ (Always the last Appendix) C-1

## Glossary
- Part I--Abbreviations and Acronyms................. GL-1
- Part II--Terms and Definitions .................... GL-4

## Index
- ......................................................... IN-1

## Table
- I-1 Numerical Index of Publications .................. I-7
- I-2 Publication Series ................................ I-9

## Figure
- II-1 Joint Manual Flow Charts ....................... II-5
- IV-1 Joint Doctrine Flow Charts .................... IV-9
TEXTUAL BODY OF A JOINT PUBLICATION

1. **Page Numbering.** The pages preceding the text, beginning with the first page following the Distribution List, are to be numbered consecutively with lower case Roman numerals. Text pages are to be numbered by a combination of Roman and Arabic numerals and letters as follows:

   a. **Chapters.** Pages are numbered consecutively in each chapter using chapter and page number hyphenated (e.g., XV-1 for page one of Chapter XV). The title of each chapter is printed in capital letters directly below the chapter number. All chapters will start on the right side of the pub (facing page).

   b. **Sections.** Sections are lettered consecutively in each chapter using capital letters (e.g., Section A, Section B).

   c. **Paragraphs.** Paragraphs are numbered sequentially within each chapter using Arabic numerals.

   d. **Appendixes.** Appendixes are lettered consecutively in capitals and page number hyphenated (e.g., A-1 for page one of Appendix A). Do not use Appendix I.

   e. **Annexes.** Annexes to Appendixes are lettered consecutively in capitals and page number hyphenated (e.g., B-A-1 for page one of Annex A to Appendix B).

   f. **Glossary.** Glossary pages are lettered using "GL" hyphenated with Arabic numbers (e.g., GL-1, GL-2).

   g. **Index.** Index pages are lettered using "IN" hyphenated with Arabic numbers (e.g., IN-1, IN-2).

2. **Figures and Tables.** Figures and tables are numbered consecutively within chapters (e.g., Figure IV-1 for the first figure in Chapter IV or Table III-2 for the second table in Chapter III).

3. **Margins.** The top and bottom margins of each page will be approximately 1 inch. On even-numbered pages, the left margin will be 1 inch, and the right margin will be 1-1/2
inches; on odd-numbered pages, the left margin will be 1-1/2 inches, and the right margin will be 1 inch.

4. **Paragraph and Subparagraph Indenting.** Paragraphs and subparagraphs are indented as follows:

   a. Xxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxx
      xxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxx.

   b. Xxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxx.
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         2. Xxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxx.
            a. Xxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxx.
            b. Xxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxx.
               (1) Xxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxx.
               (2) Xxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxx.
                  (a) Xxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxx.
                  (b) Xxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxxx.

5. **References.** References, if any, are usually listed in an Appendix to the joint pub. However, if there are only one or two references that apply to only one chapter of a joint pub, those references may be listed at the beginning of the chapter to which they apply.

6. **Drafts.** All draft editions of pubs, revisions, and changes will adhere to the format instructions above, with the addition of vertical lines in the outside margins of pages and glossaries to indicate the location of text that has changed since the previous draft edition. Draft pubs and proposed final pubs (and proposed test pubs if developed) should be double spaced with numbered lines.
APPENDIX (last appendix)

USERS EVALUATION REPORT ON JOINT PUB X-XX

1. Users in the field are highly encouraged to directly submit comments on this pub by removing this page and sending it to JDC. Please fill out the following: users' POC, unit address, and phone (DSN) number.

2. Content

a. Does the pub provide a conceptual framework for the topic?

b. Is the information provided accurate? What needs to be updated?

c. Is the information provided useful? If not, how can it be improved?

d. Is this pub consistent with other joint pubs?

e. Can this pub be better organized for the best understanding of the doctrine and/or JTPP? How?

3. Writing and Appearance

a. Where does the pub need some revision to make the writing clear and concise? What words would you use?

b. Are the charts and figures clear and understandable? How would you revise them?

4. Recommended urgent change(s) (if any).

5. Other

6. Please fold and mail comments to the Joint Doctrine Center (additional pages may be attached if desired) or FAX to DSN 564-3990 or COMM (804) 444-3990.
FROM:

JOINT DOCTRINE CENTER
BLDG R-52
1283 CV TOWWAY STE 100
NORFOLK, VA 23511-2491
GLOSSARY FOR A JOINT PUBLICATION

GLOSSARY

PART I--ABBREVIATIONS AND ACRONYMS

ABNCP  advanced airborne command post
AAI  authorized active inventory
AWACS  Airborne Warning and Control System
BLSS  base-level self-sufficiency spares
BLT  battalion landing team
BMD  ballistic missile defense

CA  combat active
CAPTOR  ASW mine
CC  combat consumption
CVWR  Reserve attack carrier air wing

PART II--TERMS AND DEFINITIONS

administrative deployment.** The unopposed and nontactical movement of forces to designated areas of operation.

base cluster. In base defense operations, a collection of bases, geographically grouped for mutual protection and ease of command and control which are critical for the conduct of theater logistics. (This term and its definition are provided for information and are proposed for inclusion in the next edition of Joint Pub 1-02 by Joint Pub 3-10.)

causeway.* A craft similar in design to a barge, but longer and narrower, designed to assist in the discharge and transport of cargo from vessels.

high-water mark. Properly, a mark left on a beach by wave wash at the preceding high water. It does not necessarily correspond to the high-water line. Because it can be determined by simple observation, it is frequently used in place of the high-water line, which can be determined only by a survey. When so used, it is called the high-water line. (Joint Pub 1-02)
** littoral minefield.** A minefield in the shallow water approaches to a possible amphibious landing area.

**non-unit-related personnel.** All personnel requiring transportation to or from an area of operations, other than those assigned to a specific unit (e.g., fillers, replacements, TDY or TAD, civilians, medical evacuees, and retrograde personnel). (Joint Pub 1-02)

**orbiting.** In air intercept, means circling, or circle and search. Also in space systems, means any system or device in stable earth orbit.

**unmanned aerial vehicles.** A powered, aerial vehicle that does not carry a human operator, uses aerodynamic forces to provide vehicle lift, can fly autonomously or be piloted remotely, can be expendable or recoverable, and can carry a lethal or nonlethal payload. Also called UAV. Ballistic or semi-ballistic vehicles, cruise missiles, and artillery projectiles are not considered UAVs. (This term and its definition are provided for information and are proposed for inclusion in the next edition of Joint Pub 1-02 by Joint Pub 3-55.1)

**NOTES:** Exclusive NATO or Alliance terms will not be used in joint pubs.

The definitions for "littoral minefield," "orbiting," and "base cluster" were modified for example only.

Glossaries are usually unclassified. If the explanation of a term contains classified information, all entries must contain a paragraph classification marking.

---

* This term and its definition are applicable only in the context of this pub and cannot be referenced outside this publication.

** Upon approval of this publication (or upon approval of a change or revision of an existing pub), this term and its definition will be included in Joint Pub 1-02.

*** Upon approval of this publication (or upon approval of a change or revision of an existing pub), this term and its definition will modify the existing term and its definition and will be included in Joint Pub 1-02.
INDEX FOR JOINT PUBLICATIONS

INDEX

Abbreviations
   Establishing
   List of
   II-B-2,3,4
   II-B-2, II-C-1
   II-C-1

Accepted Usage List
   II-C-1

Action assignments
   I-C-1

Action Directive
   Assigning multiple actions
   Model
   Blue Bullet
   Model
   I-C-2
   I-C-3
   I-C-9
   I-C-19
   I-C-5

Background Paper
   Model
   Example of headings
   I-I-9
   I-I-2
   I-I-11

F-25
INDEX FOR JOURNAL PUBLICATIONS

INDEX

PAGE

6-2-7
II-F-5
II-F-5
II-F-5
II-F-5
I-1-C-1
S-1-7
S-1-7
I-1-7

APPLICATIONS
Experimental
Final

Accessing Usage Data
Accessing Records
Action Directive
Actioning Multiple Actions
Actions
Add Function
Add Function
Add Function
Add Function

(INTENTIONALLY BLANK)
APPENDIX G

SAMPLE URGENT CHANGE RECOMMENDATION

01 02 RR RR (CLAS)

FROM (ORIGINATOR ADDRESS)

TO (LEAD AGENT)

(NOTE: AIG 7029 will normally be substituted for the addressees listed below.)

INFO

JOINT STAFF WASHINGTON DC///J7-JDD///
CSA WASHINGTON DC///DAMO-FDQ///
CNO WASHINGTON DC///N511///
CSAF WASHINGTON DC///XOX/XOXD///
CMC WASHINGTON DC///PL68///
COMDT COGARD WASHINGTON DC///G-ODO/G-REP///
USCINCLANT NORFOLK VA///J34///
USCINCCENT MACDILL AFB FL///CCJ5-O///
USCINCEUR VAIHINGEN GE///ECJ5-D///
CINCFOR FT MCPHERSON GA///FCJ3-FC///
USCINCPAC HONOLULU HI///J34///
USCINCSO QUARRY HEIGHTS PM///SCJ5-PSD///
USCINCSPACE PETERSON AFB CO///SPJ5X///
USCINCSOC MACDILL AFB FL///SOJ5-O///
USCINCSTRAT OFFUTT AFB NE///J51/J512///
USCINCTRANS SCOTT AFB IL///TCJ3/J4-LLD///
CDRTRADOC FT MONROE VA///ATCD-J///
CG MCCDC QUANTICO VA///DOC/C42///
URGENT CHANGE RECOMMENDATION FOR JOINT PUB____ //

REF/A/DOC/JOINT PUB 1-01, JOINT PUBLICATION SYSTEM//

POC/(LAST NAME)/(MILRANK)/UNIT ID/LOCATION/TEL: (NUMBER)//

RMKS/1. IAW REF A, URGENT CHANGE IS RECOMMENDED FOR JOINT PUBLICATION____.

2. PAGE____ ART/PARA____ NO____ LINE/SENTENCE____

FIG NO____.

3. PROPOSED NEW TEXT.

4. JUSTIFICATION.//
## APPENDIX H

### NUMERICAL LISTING OF JOINT PUBLICATIONS

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Canceled

Canceled. Superseded by Joint Pubs 1-03.6 and 1-03.8.

Replaces JCS Pub 6 Vol II, Part 3 (In revision) (To become CJSISI 3150.03)


Replaces JCS Pub 6 Vol II, Part 5 (To become CJSISI 3150.05)

Replaces JCS Pub 6 Vol II, Part 6 (To become CJSISI 3150.06)

Superseded Joint Pub 1-03.10, 15 Jun 77 (To become CJSISI 3150.07)
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1-03.30  JRS, Joint After-Action Reporting System  U J-7
          C1  30 Apr 93

1-03.31  Preparedness Evaluation System  U J-7
          $28 Jan 93

1-03.32  Combat Support Agency Assessment System  U J-7
          $29 Jan 93

1-04     Joint Policy and Procedures Governing Positive Control Material and Devices (U)
          26 Oct 92  S-FRD J-3

1-04.1   Policy and Procedures Governing the Permissive Action Link/Coded Switch Cipher System (U)
          1 Jan 81  S-FRD J-3
          C1  1 May 83
          IC  22 Oct 83

1-05     Religious Ministry Support for Joint Operations  U J-1 USEUCOM
          3 Aug 93

1-06     Joint Symbols and Graphics  U J-7

1-07     Doctrine for Public Affairs in Joint Operations  U J-7 CJCS PAO

2-0      Joint Doctrine for Intelligence Support to Operations  U J-7 J-2

Replaces
Joint Pub 1-03.16
Chapter 8:
To be developed.
(To become CJCSI 3150.23)

Replaces
Joint Pub 1-03.16
Chapter 9.
To be developed.
(To become CJCSI 3150.24)

Replaces SM 373-89.
Initiated by CJCS MOP 53.
(To become CJCSI 3150.25)

(To become CJCSI 3150.26)

(To become CJCSI 3150.27)

Supersedes Joint Pub 1-04, 1 Aug 90
(To become CJCSI 3260.01)

Canceled

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3-56.1 Command and Control for Joint Air Operations U J-7 USAF

In development as new pub. Old' Joint Pub 3-56.1 above to become part of 3-56


Replaces JCS Pub 12 Vol IV, Pt 1 (Revision Pending) 3-56.2 series published by: DISA-JIEO, ATTN TBC 11440 Issac Newton Sq. North, Reston Va. 22090-5005 (To become CJCS 6120.01)

3-56.21 May 87 Tactical Command and Control Procedures for Joint Operations - Joint Interface Operational Procedures - Description and Procedures (U) C J-6

Replaces JCS Pub 12 Vol IV, Pt 2 (Revision Pending) (To become CJCS 6120.02)

3-56.22 May 87 Tactical Command and Control Planning Guidance and Procedures for Joint Operations - Joint Interface Operational Procedures - Secret Supplement (U) S J-6

Replaces JCS Pub 12 Vol IV, Pt 3 (Revision Pending) (To become CJCS 6120.03)


Replaces JCS Pub 12 Vol IV, Pt 4 (To be incorporated in "C2 for Joint Air Ops") (To become CJCS 6120.04)
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6-04.10  1 Oct 92  US Message Text Formatting Program, Description of US Message Text Formatting Program  U J-6  Supersedes Joint Pub 6-04.10 dated Oct 91 (To become CJCSI 5725.02)


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APPENDIX J

USERS EVALUATION REPORT
ON JOINT PUB 1-01

1. Users in the field are highly encouraged to submit comments on this pub by removing this page and sending it to JDC. Please fill out the following: users' POC, unit address, and phone (DSN) number.

2. Content
   a. Does the pub provide a conceptual framework for the topic? ____________________________

   b. Is the information provided accurate? What needs to be updated? ________________________

   c. Is the information provided useful? If not, how can it be improved? ______________________

   d. Is this pub consistent with other joint pubs? ____________________________________________

   e. Can this pub be better organized for the best understanding of the doctrine and/or JTTP? How? ____________________________

3. Writing and Appearance
   a. Where does the pub need some revision to make the writing clear and concise? What words would you use? ____________________________

   b. Are the charts and figures clear and understandable? How would you revise them? ____________________________

4. Recommended urgent change(s) (if any).___________________________________________________

5. Other__________________________________________________________

6. Please fold and mail comments to the Joint Doctrine Center (additional pages may be attached if desired) or FAX to DSN 564-3990 or COMM (804) 444-3990.

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1. Users in the field are highly encouraged to submit comments on this pub by removing this page and sending it to JDC. Please fill out the following: users' POC, unit address, and phone (DSN) number.

2. Content
   a. Does the pub provide a conceptual framework for the topic?

   b. Is the information provided accurate? What needs to be updated?

   c. Is the information provided useful? If not, how can it be improved?

   d. Is this pub consistent with other joint pubs?

   e. Can this pub be better organized for the best understanding of the doctrine and/or JTTP? How?

3. Writing and Appearance
   a. Where does the pub need some revision to make the writing clear and concise? What words would you use?

   b. Are the charts and figures clear and understandable? How would you revise them?

4. Recommended urgent change(s) (if any).

5. Other

6. Please fold and mail comments to the Joint Doctrine Center (additional pages may be attached if desired) or FAX to DSN 564-3990 or COMM (804) 444-3990.
FROM:

JOINT DOCTRINE CENTER
BLDG R-52,
1283 CV TOWWAY STE 100
NORFOLK, VA 23511-2491
GLOSSARY

PART I--ABBREVIATIONS AND ACRONYMS

ADP  automated data processing
AFSC  Armed Forces Staff College
ASCII  American Standard Code for International Interchange
ATDL1  Army Tactical Data Link 1
C2  command and control
C2W  command and control warfare
C3  command, control, and communications
C3CM  command, control, and communications countermeasures
C4  command, control, communications, and computers
CI  counterintelligence
CIA  Central Intelligence Agency
CINC  commander of a combatant command
CINCFOR  Commander in Chief, Forces Command
CIO  Central Imagery Office
CJCS  Chairman of the Joint Chiefs of Staff
CJCSI  Chairman of the Joint Chiefs of Staff Instruction
CPX/FTX  command post exercise/field training exercise
CRA  coordinating review authority
DISA  Defense Information Systems Agency
DIA  Defense Intelligence Agency
DIRM  Directorate for Information and Resource Management
DLA  Defense Logistics Agency
DMA  Defense Mapping Agency
DNA  Defense Nuclear Agency
DOD  Department of Defense
DS  doctrine sponsor
DSN  Defense Switched Network
ED  evaluation directive
EMI  electromagnetic interference
EW  electronic warfare
FEMA  Federal Emergency Management Agency
FOUO  for official use only
HERO  hazards of electromagnetic radiation to ordnance
J-7  Operational Plans and Interoperability
      Directorate, Joint Staff
JADO  joint air defense operations  
JDC   Joint Doctrine Center  
JDD   Joint Doctrine Division  
JDWDP Joint Doctrine Working Party  
JEL   Joint Electronic Library  
JEWC  Joint Electronic Warfare Center  
JEZ   joint engagement zone  
JIEO  Joint Interoperability and Engineering Organization (Formerly JTC3A), under DISA  
JMO   joint maritime operations  
JMTG  Joint Military Terminology Group  
JOPES Joint Operation Planning and Execution System  
JOPS  Joint Operation Planning System  
JRS   joint reporting structure  
JTF   joint task force  
JITTP joint tactics, techniques, and procedures  
JULLS joint universal lessons learned system  
JWC   Joint Warfare Center  
JWFC  Joint Warfighting Center  

LA    lead agent  

MCCDC Marine Corps Combat Development Command  
MOP   memorandum of policy  
MS-DOS Microsoft-disc operating system  

NATO  North Atlantic Treaty Organization  
NDU   National Defense University  
NSA   National Security Agency  

OCONUS outside the continental US  
OPSEC operations security  
OSD   Office of the Secretary of Defense  

PRA   primary review authority  
PSYOP psychological operations  
RSTA  reconnaissance, surveillance, and target acquisition  

SAR/CSAR search and rescue/combat search and rescue  
SEAD  suppression of enemy air defenses  

TADIL tactical digital information link  
TIFF  Tag Image Format File  
TRA   technical review authority  
TTP   tactics, techniques, and procedures  

GL-2
UAV  unmanned aerial vehicle
UNAAF  unified action armed forces
USCINCLANT  Commander in Chief, US Atlantic Command
USCINCENT  Commander in Chief, US Central Command
USCINCEUR  US Commander in Chief, Europe
USCINCPAC  Commander in Chief, US Pacific Command
USCINCSO  Commander in Chief, US Southern Command
USCINCSOC  Commander in Chief, US Special Operations Command
USCINCSPACE  Commander in Chief, US Space Command
USCINCSTRAT  Commander in Chief, US Strategic Command
USCINCTRANS  Commander in Chief, US Transportation Command

WWMCCS  Worldwide Military Command and Control System

PART II--TERMS AND DEFINITIONS

CJCS Instruction. A replacement document for all types of correspondence containing CJCS policy and guidance that does not involve the employment of forces. An instruction is of indefinite duration and is applicable to external agencies or both the Joint Staff and external agencies. It remains in effect until superseded, rescinded, or otherwise canceled. CJCS Instructions, unlike joint publications, will not contain joint doctrine and/or joint tactics, techniques, and procedures. (Approved for inclusion in the next edition of Joint Pub 1-02).

CJCS Memorandum of Policy. A statement of policy approved by the Chairman of the Joint Chiefs of Staff and issued for the guidance of the Services, the combatant commands, and the Joint Staff. (Joint Pub 1-02)

coordinating review authority. An agency appointed by a Service or combatant command to coordinate with and assist the primary review authority in doctrine development, evaluation, and maintenance efforts. Each Service or combatant command must assign a coordinating review authority. If so authorized by the appointing Service or combatant command, coordinating review authority comments provided to designated primary review authorities should represent the position of the appointing Service or combatant command with regard to the publication under development. (Joint Pub 1-02)
**doctrines.** Fundamental principles by which the military forces or elements thereof guide their actions in support of national objectives. It is authoritative but requires judgment in application. (Joint Pub 1-02)

**doctrine sponsor.** See Joint Staff doctrine sponsor.

**evaluation agent.** That command or agency designated in the program directive to be responsible for the planning, coordination, and conduct of the required evaluation. The evaluation agent, normally the Joint Doctrine Center, J-7, identifies evaluation criteria and the media to be used, develops a proposed evaluation directive, coordinates exercise-related evaluation requirements with the sponsoring commands, and provides required evaluation reports to the Director, J-7. (Joint Pub 1-02)

**joint administrative publication.** Publication of joint interest dealing with administrative matters prepared under the cognizance of Joint Staff directorates and applicable to the Military Departments, combatant commands, and other authorized agencies. It is authenticated by the Secretary of the Joint Staff "For the Chairman of the Joint Chiefs of Staff" and distributed through Service channels. A joint administrative reference category administrative publication will be approved by the Director of the Joint Staff and is applicable only to the Joint Staff. All other joint administrative publications will be approved by the Chairman of the Joint Chiefs of Staff. (Joint Pub 1-02)

**joint doctrine.** Fundamental principles that guide the employment of forces of two or more Services in coordinated action toward a common objective. It will be promulgated by the Chairman of the Joint Chiefs of Staff, in coordination with the combatant commands, Services, and Joint Staff. (Approved for inclusion in the next edition of Joint Pub 1-02).

**Joint Doctrine Working Party.** A forum to include representatives of the Services and combatant commands with the purpose of systematic addressal of joint doctrine and joint tactics, techniques, and procedures (JTTTP) issues such as project proposal examination, project scope development, project validation, and lead agent recommendation. The Joint Doctrine Working Party meets under the sponsorship of the Director, Operational Plans and Interoperability (J-7). (Joint Pub 1-02)
joint publication. Publication of joint interest prepared under the cognizance of Joint Staff directorates and applicable to the Military Departments, combatant commands, and other authorized agencies. It is approved by the Chairman of the Joint Chiefs of Staff, in coordination with the combatant commands, Services, and Joint Staff. (Approved for inclusion in the next edition of Joint Pub 1-02).

Joint Staff doctrine sponsor. The sponsor for a joint doctrine or joint tactics, techniques, and procedures (JTTT) project. Each joint doctrine or JTTT project will be assigned a Joint Staff doctrine sponsor. The Joint Staff doctrine sponsor will assist the lead agent and primary review authority as requested and directed. The Joint Staff doctrine sponsor will coordinate the draft document with the Joint Staff and provide Joint Staff comments and recommendations to the primary review authority. (Joint Pub 1-02)

joint tactics, techniques, and procedures. The actions and methods which implement joint doctrine and describe how forces will be employed in joint operations. They will be promulgated by the Chairman of the Joint Chiefs of Staff, in coordination with the combatant commands, Services, and Joint Staff. (Approved for inclusion in the next edition of Joint Pub 1-02).

joint test publication. A proposed version of a joint doctrine or joint tactics, techniques, and procedures (JTTT) publication that normally contains contentious issues and is nominated for a test pub and evaluation stage. Joint test publications are approved for evaluation by the Director, Operational Plans and Interoperability (J-7), Joint Staff. Publication of a test publication does not constitute CJCS approval of the publication. Prior to final approval as joint doctrine, test publications are expected to be further refined based upon evaluation results. Test pubs are automatically superseded upon completion of the evaluation and promulgation of the proposed pub. (Approved for inclusion in the next edition of Joint Pub 1-02).

lead agent. Individual Services, combatant commands, or Joint Staff directorates may be assigned as lead agents for developing and maintaining joint doctrine, joint tactics, techniques, and procedures (JTTT) publications, or joint administrative publications. The lead agent is responsible for developing, coordinating, reviewing, and maintaining an assigned doctrine, JTTT, or joint administrative publication. (Joint Pub 1-02)
multi-Service doctrine. Fundamental principles that guide the employment of forces of two or more Services in coordinated action toward a common objective. It is ratified by two or more Services, and is promulgated in multi-Service publications that identify the participating Services, e.g., Army-Navy doctrine. (Joint Pub 1-02)

primary review authority. The organization assigned by the lead agent to perform the actions and coordination necessary to develop and maintain the assigned joint publication under cognizance of the lead agent. (Joint Pub 1-02)

tactics. 1. The employment of units in combat. 2. The ordered arrangement and maneuver of units in relation to each other and/or to the enemy in order to use their full potentialities. (Joint Pub 1-02)

technical review authority. The organization tasked to provide specialized technical or administrative expertise to the primary review authority or coordinating review authority for joint publications. (Joint Pub 1-02)